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Improvements in U.S. Air Quality have not Addressed Pollution Inequalities - Especially among Minority and Elderly Populations

Shupeng Zhu^{1,2}, Michael Mac Kinnon¹, Xiangyu Jiang³, Kai Wu¹, Amaya Hernandez¹, G.S. Samuelson^{1*}

¹ Advanced Power and Energy Program, University of California, Irvine, USA

² Department of Atmospheric Sciences, Zhejiang University, Hangzhou, China

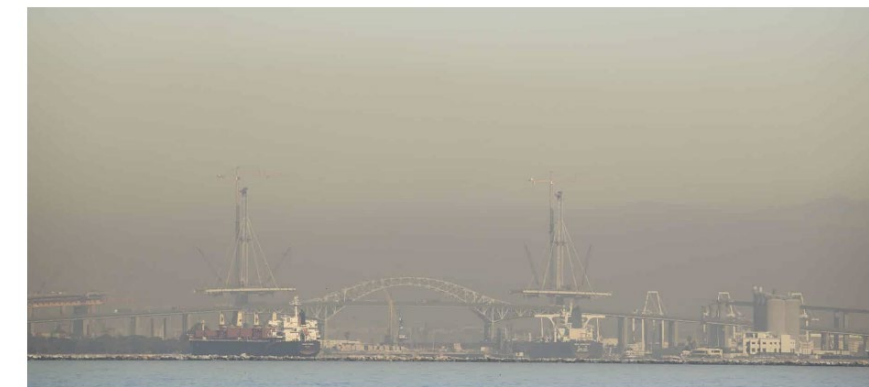
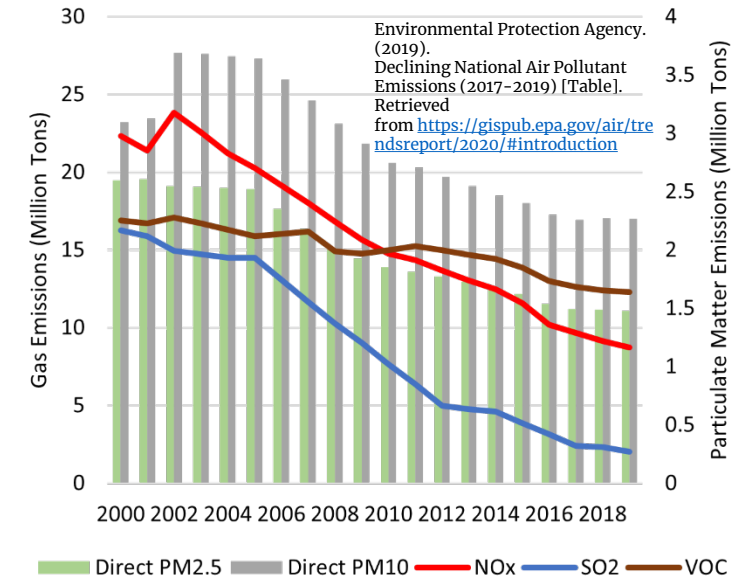
³ Georgia Environmental Protection Division, Atlanta, USA



Introduction

- Significant air quality improvements in last two decades attributed to reductions in criteria air pollutant emissions resulting from air quality regulations.
- Remarkable achievement given the growth in population, energy demands, and economy.
- However, past regulations have not addressed the inequality of air pollution burdens among racial and socio-economic groups.

Declining National Air Pollutant Emissions



Smog fills the air near the ports of Long Beach and Los Angeles. Photo by Thomas R. Cordova.

REPORTS

OCT 22 2019 12:26 PM

Report: Long Beach, L.A. worst in nation for air quality

CalEPA California Environmental Protection Agency

SB 535 Disadvantaged Communities (2022 Update)

CalEPA SB 535 Page | CalEnviroScreen 4.0 | About

California Climate Investments are funds (Greenhouse Gas Reduction Fund and appropriated by the Legislature) from the proceeds of the State's Cap-and-Trade Program specifically targeted for investment in disadvantaged communities in California. These funds must be used for programs that further reduce emissions of greenhouse gases.

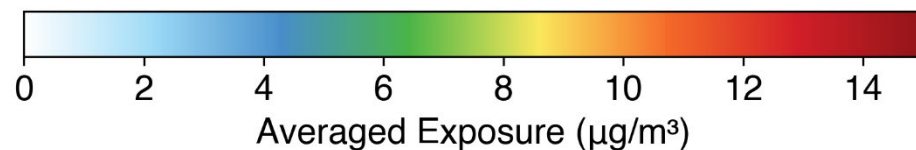
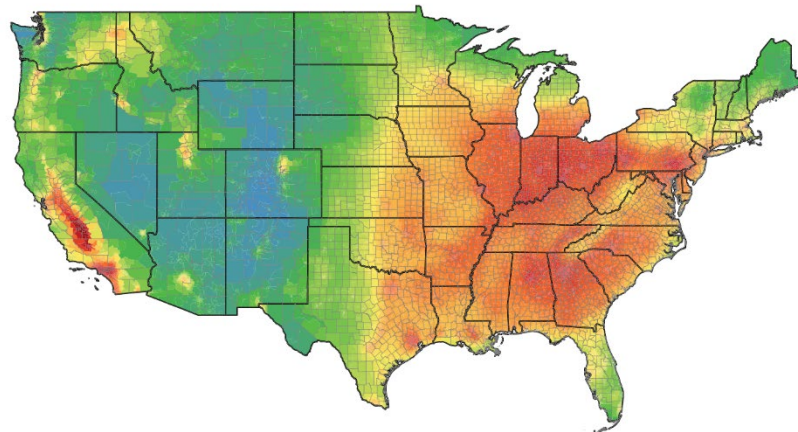
Senate Bill 535 (De León, Statutes of 2012) directed that at least a quarter of the proceeds go to projects that provide a benefit to disadvantaged communities and at least 10 percent of the funds go to projects located within those communities. The legislation gives CalEPA the responsibility for identifying those communities.



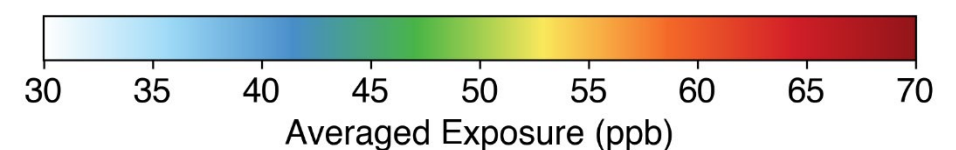
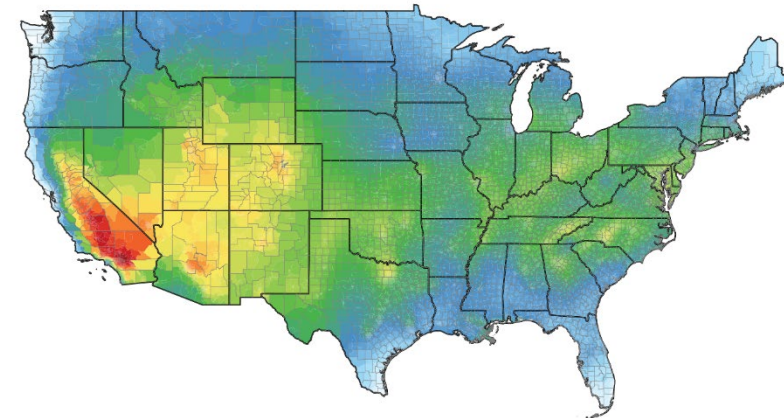
Data: Air Quality

- Census tract level daily O_3 and $PM_{2.5}$ concentration between 2002 and 2019 obtained from EPA's Remote Sensing Information Gateway (RSIG): Fused Air Quality Surface Using Downscaling (FAQSD) Files
 - A Bayesian space-time down-scaler model is used to "fuse" daily ozone (8-hr max) and fine particulate air (24-hr average) monitoring data from the National Air Monitoring Stations/State and Local Air Monitoring Stations (NAMS/SLAMS) with 12 km gridded output from the Models-3/Community Multiscale Air Quality (CMAQ) model.

2002-2019 $PM_{2.5}$



2002-2019 O_3

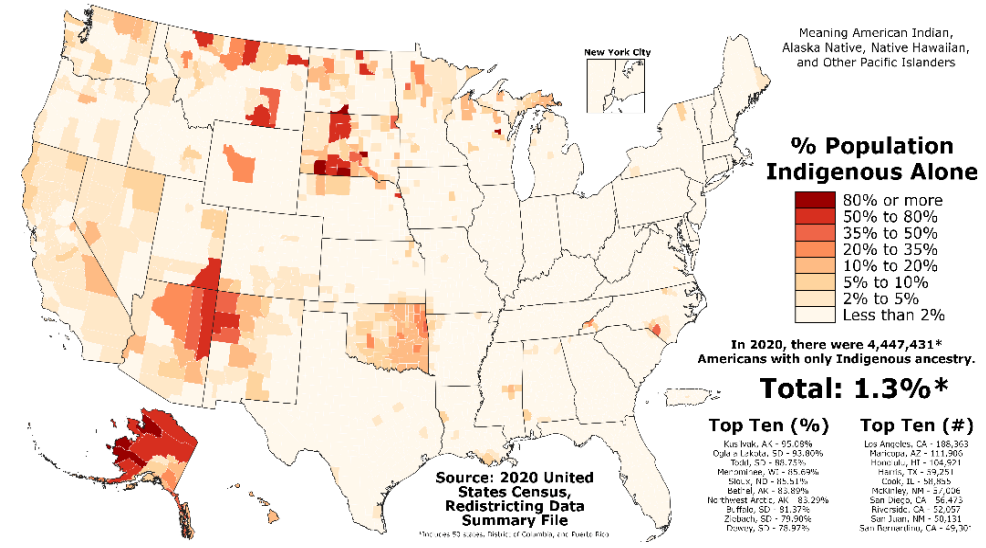
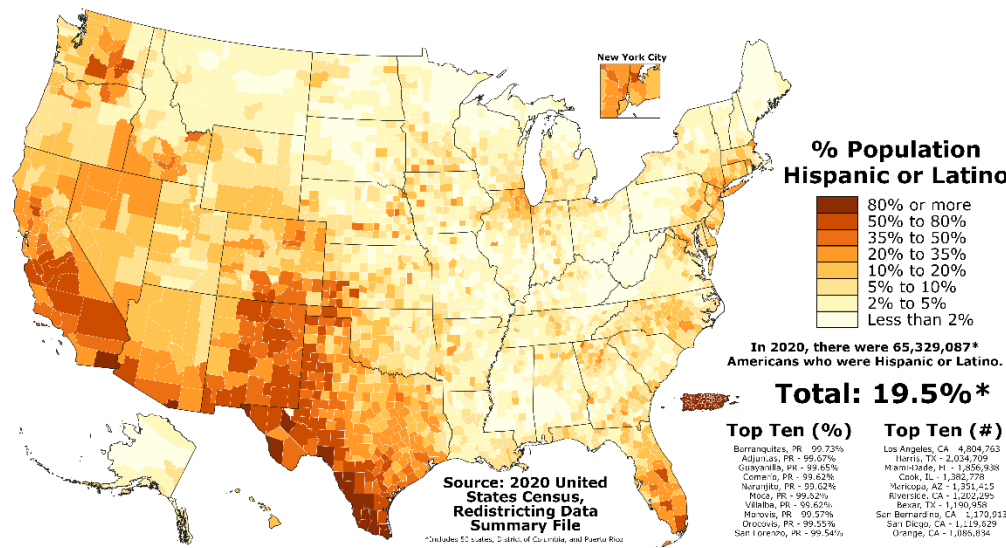
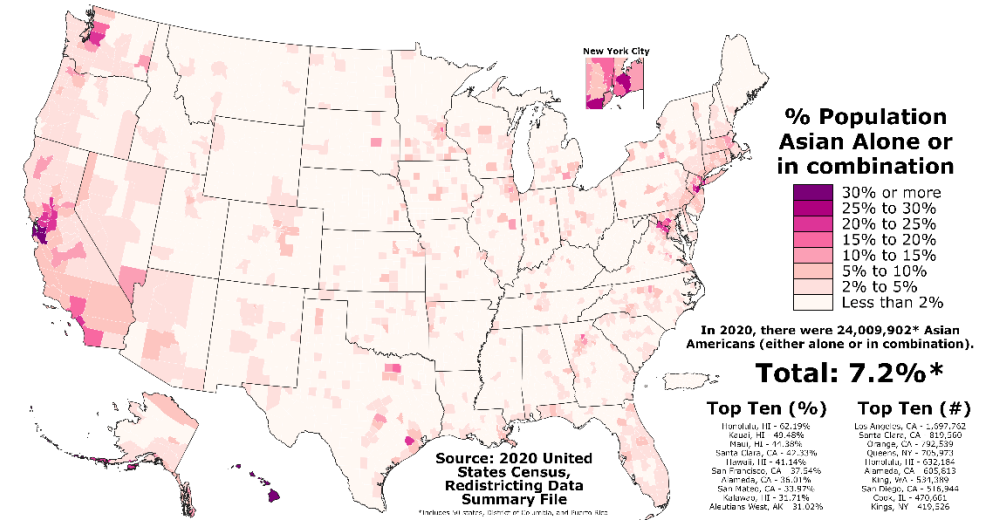
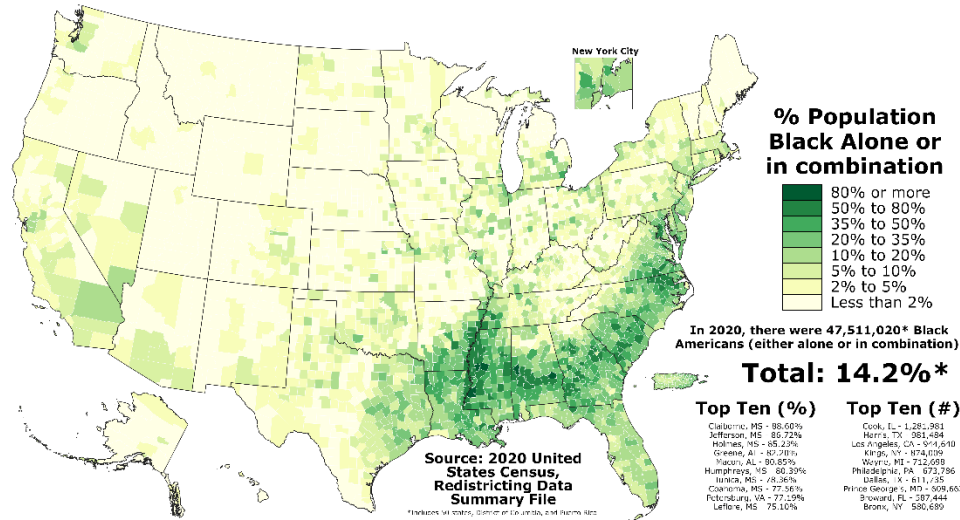




Data: Demographic

Age, race and ethnicity specific population data is generated for each year with EPA's PopGrid program based on 2010 US Census block data.

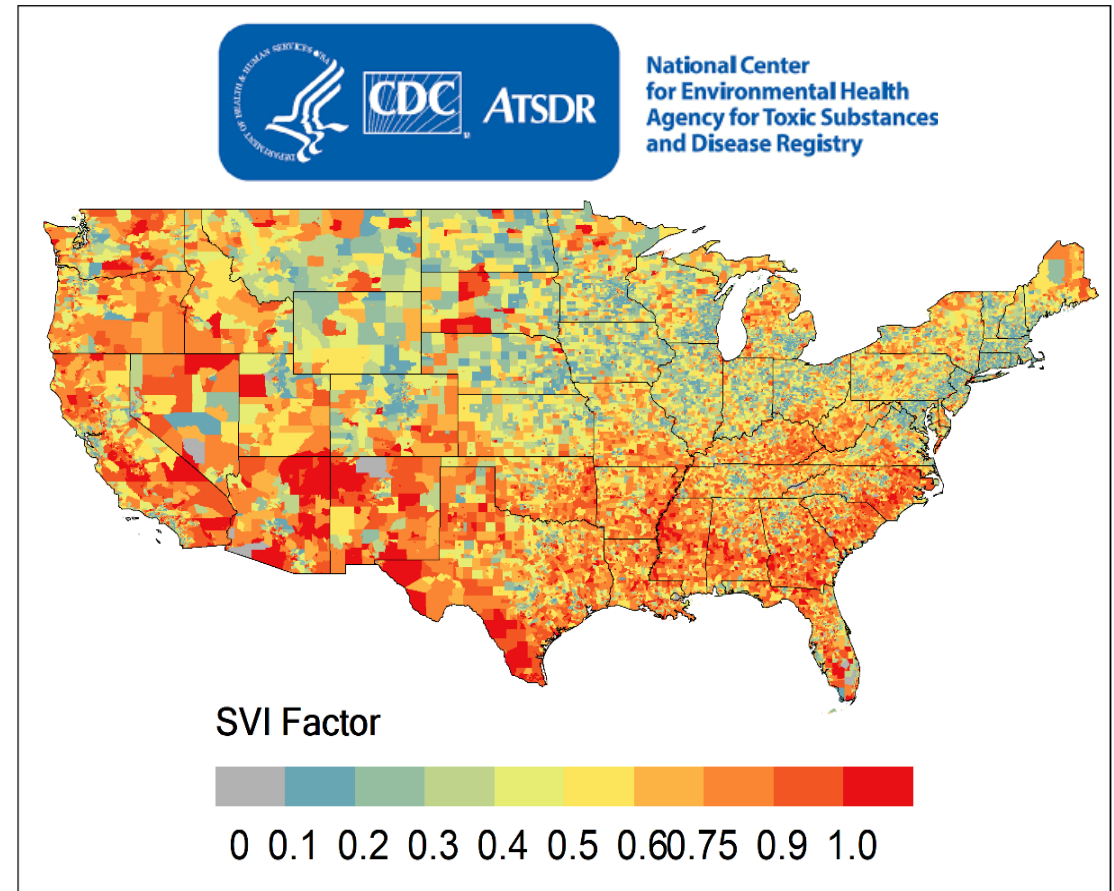
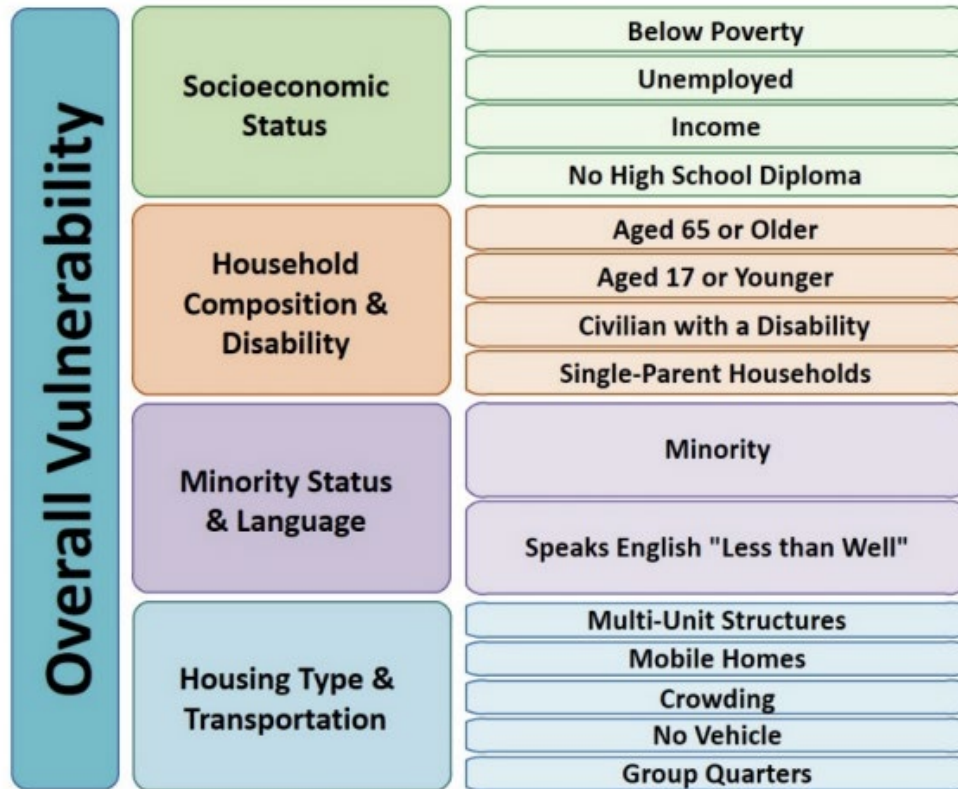
Age groups:
Every 5 years for: age 0-84
One group for: age 85+





Data: Social Vulnerability

- CDC/ATSDR Social Vulnerability Index (SVI) were used to rank the risk level of communities, the top 10% communities are considered as “high vulnerability” (HV) communities.





Method: Exposure and Mortality

- Environmental Benefits Mapping and Analysis Program - Community Edition (BenMAP-CE) from EPA is used for health impact analysis. Two sets of EPA's core health impact functions (long-term effects) are applied for two age groups:
 - Age group 30-99: Universal (PM_{2.5}: Mortality, All Cause) functions and universal (O₃: Mortality: Respiratory) from Turner et al. 2018
 - Age group 65-99: Racial and ethnicity specific (PM_{2.5}: Mortality, All Cause) functions and universal (O₃: Mortality: All Cause) from Di et al. 2017

Table E-1. Core Health Impact Functions for Particulate Matter and Long-Term Mortality

| Effect | Author | Year | Location | Age | Co-Poll | Metric | Beta | Std Err | Form | Notes |
|----------------------|---------------|------|------------|-------|----------------|--------|----------|----------|------------|-------|
| Mortality, All Cause | Turner et al. | 2016 | Nationwide | 30-99 | O ₃ | Annual | 0.005827 | 0.000963 | Log-linear | |

Table E-8. Core Health Impact Functions for Particulate Matter Sensitivity Analyses of At-Risk Populations

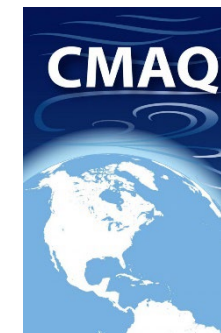
| Effect | Author | Year | Location | Age | Co-Poll | Metric | Beta | Std Err | Form | Notes |
|----------------------|-----------|------|------------|-------|----------------|--------|--------|----------|------------|--------------------|
| Mortality, All Cause | Di et al. | 2017 | Nationwide | 65-99 | O ₃ | Annual | 0.0061 | 0.0001 | Log-linear | Non-Hispanic White |
| Mortality, All Cause | Di et al. | 2017 | Nationwide | 65-99 | O ₃ | Annual | 0.0110 | 0.0008 | Log-linear | Hispanic White |
| Mortality, All Cause | Di et al. | 2017 | Nationwide | 65-99 | O ₃ | Annual | 0.0189 | 0.0004 | Log-linear | Black |
| Mortality, All Cause | Di et al. | 2017 | Nationwide | 65-99 | O ₃ | Annual | 0.0092 | (0.0010) | Log-linear | Asian |
| Mortality, All Cause | Di et al. | 2017 | Nationwide | 65-99 | O ₃ | Annual | 0.0095 | 0.0019 | Log-linear | Native American |

Table F-1. Core Health Impact Functions for Ozone and Mortality*

| Effect | Author | Year | Location | Age | Co-Poll | Metric | Beta | Std Err | Form | Notes |
|----------------------------------|---------------|------|------------|-------|-------------------------------------|--------------------|----------|----------|------------|--------------|
| Long-term Mortality, Respiratory | Turner et al. | 2016 | Nationwide | 30-99 | PM _{2.5} , NO ₂ | Annual (D8HourMax) | 0.007696 | 0.001176 | Log-linear | Warm season. |

Table F-6. Core Health Impact Functions for Ozone Sensitivity Analyses

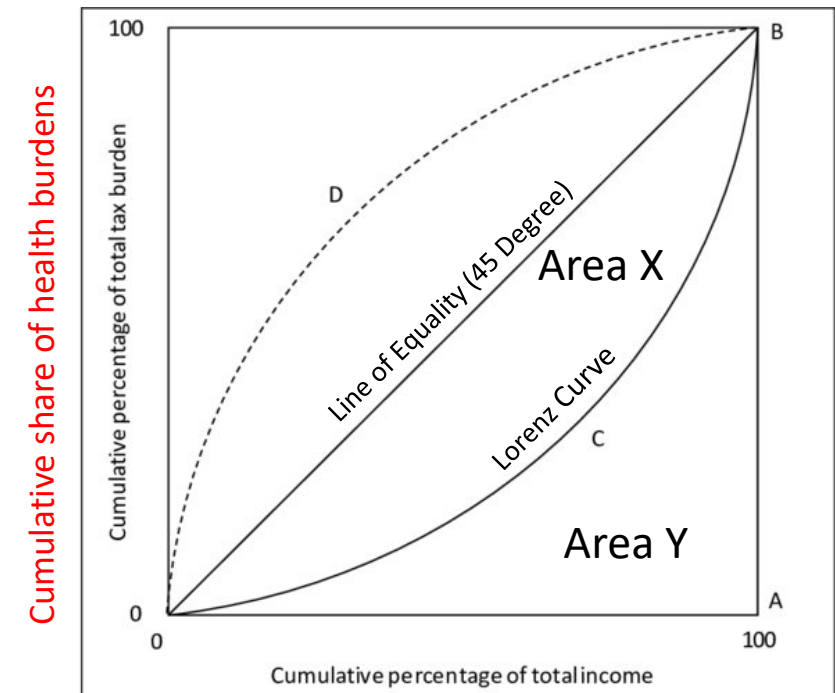
| Effect | Author | Year | Location | Age | Co-Poll | Metric | Beta | Std Err | Form | Notes |
|----------------------|-----------|------|------------|-------|-------------------|--------------------|----------|----------|------------|------------------------|
| Mortality, All Cause | Di et al. | 2017 | Nationwide | 65-99 | PM _{2.5} | Annual (D8HourMax) | 0.001094 | 0.000050 | Log-linear | All Cause, warm season |





Method: Environmental Justice Index

- A matrix is needed to evaluate the overall distribution of air pollution-associated health burdens across different racial and socioeconomic groups.
- A Lorenz Curve based method (the Suits Index) is adopted to calculate the “Environmental Justice Index” (EJI):
 - $$EJI = \frac{Area X}{Area X + Area Y}$$
 - Evaluates the overall distribution of health burdens across the entire spectrum of communities.
 - Normalized index for different spatial or time period assessment regardless of the absolute total health burdens
 - A positive EJI (e.g., line C) indicates more health burdens attributed to more vulnerable communities.
 - A negative EJI (e.g., line D) indicates more health burdens attributed to less vulnerable communities.
 - A larger EJI indicates a poorer environmental justice level.
- The liner regression method is applied for the overall annually variation trend/slope of different variables.



Cumulative share of population ranked by SVI



nature communications

Article

<https://doi.org/10.1038/s41467-022-33295-9>

Decarbonization will lead to more equitable air quality in California

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Shupeng Zhu¹, Michael Mac Kinnon¹, Andrea Carlos-Carlos², Steven J. Davis^{2,3} & Scott Samuelsen¹ ✉

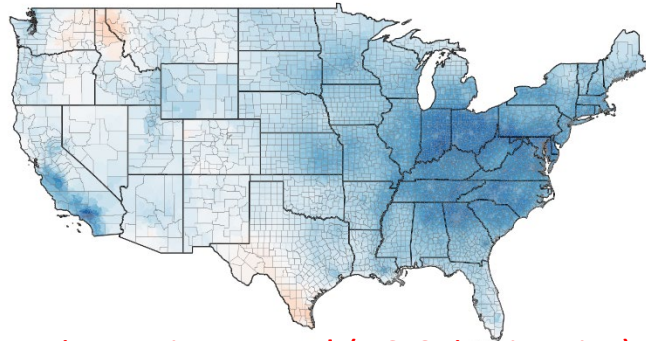
Suits, D. B. Measurement of Tax Progressivity. *Am. Econ. Rev.* **67**, 747–752 (1977).

□ Suits Index: A measurement of tax policy progressiveness

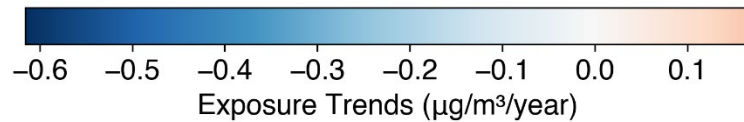


Results: Trends in air pollutants exposure

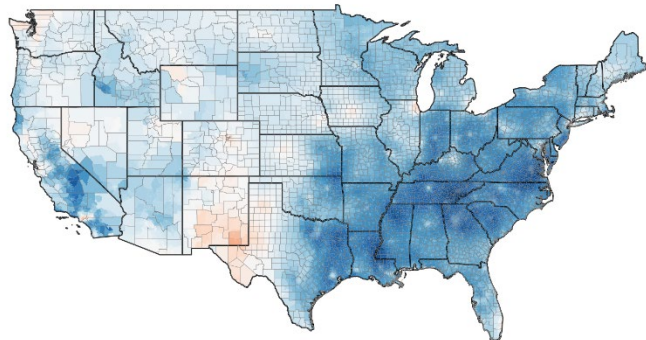
2002 - 2019 PM_{2.5}



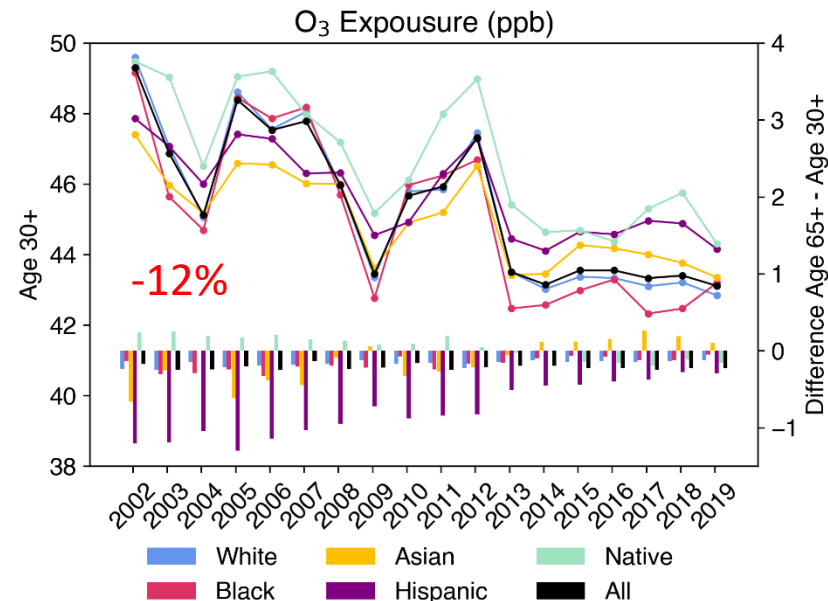
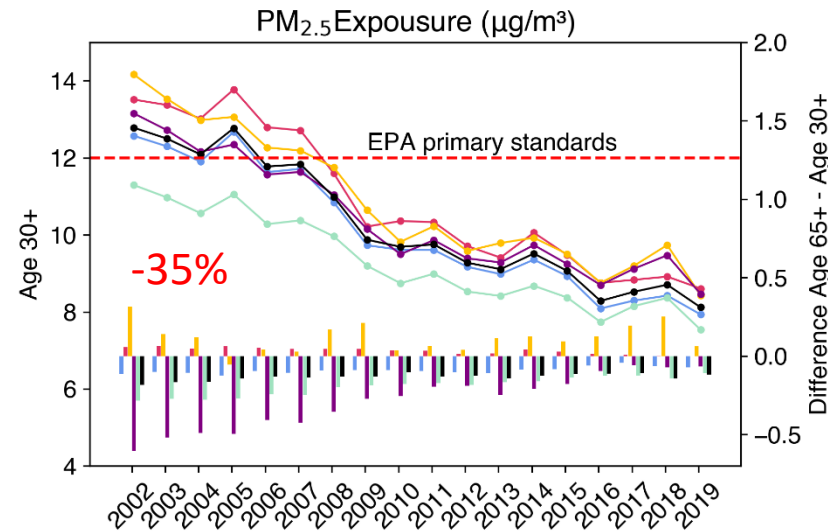
1.5% pop. increased (46.6% minority)



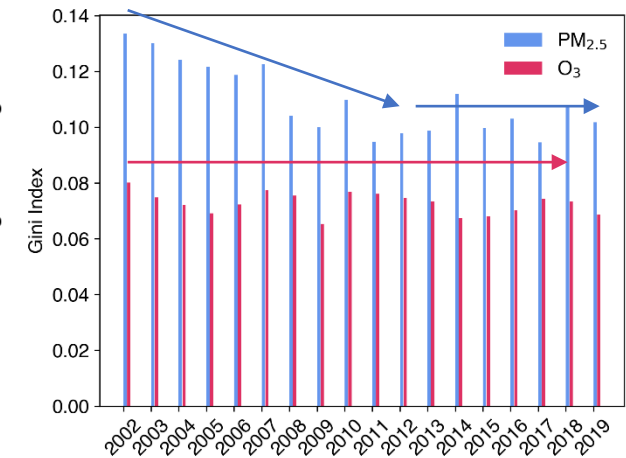
2002 - 2019 O₃



11.9% pop. increased (47.6% minority)



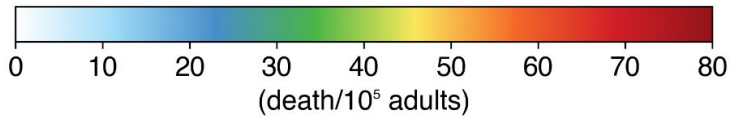
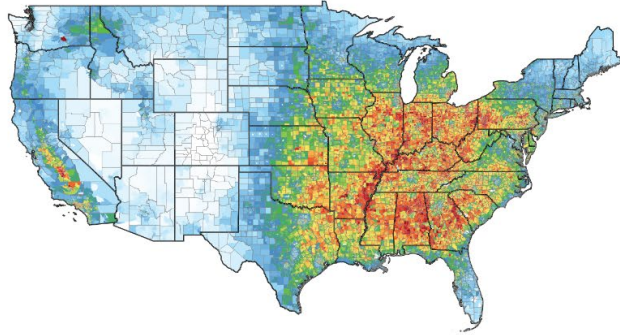
Elderly groups typically have lower exposure:
 1.3% less for PM_{2.5};
 0.5% less for O₃.
 Largest PM_{2.5} exposure decrease: Black.
 Largest O₃ exposure decrease: White.
 Exposure disparities decreased before 2010 for PM_{2.5}.



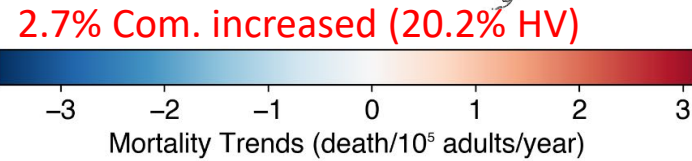
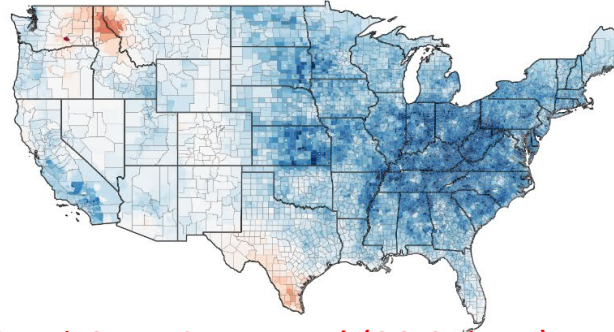


PM_{2.5} Mortality Trends

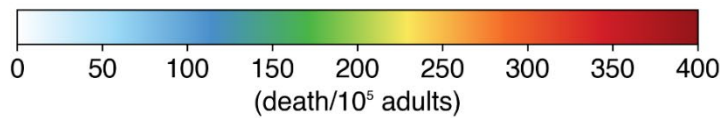
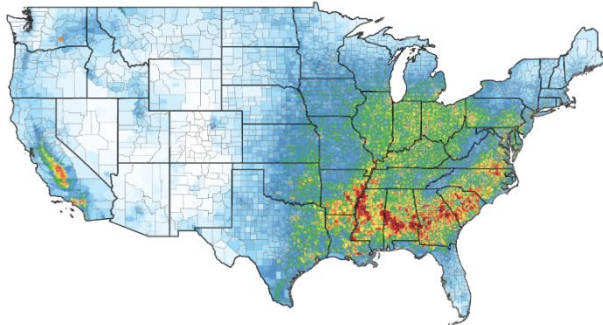
2002-2019 PM_{2.5} Age 30+



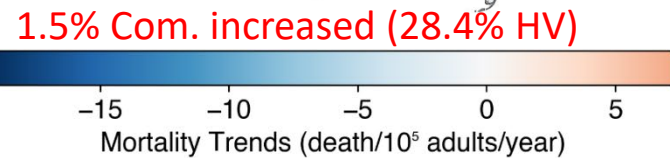
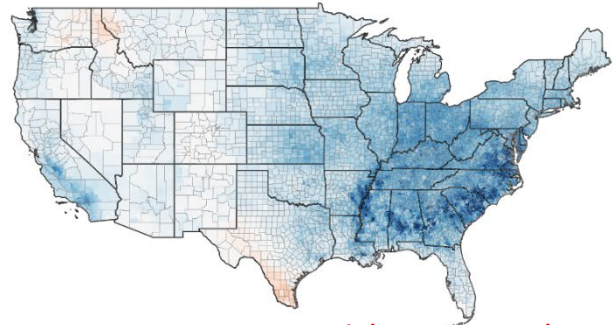
2002 - 2019 PM_{2.5} Age 30+



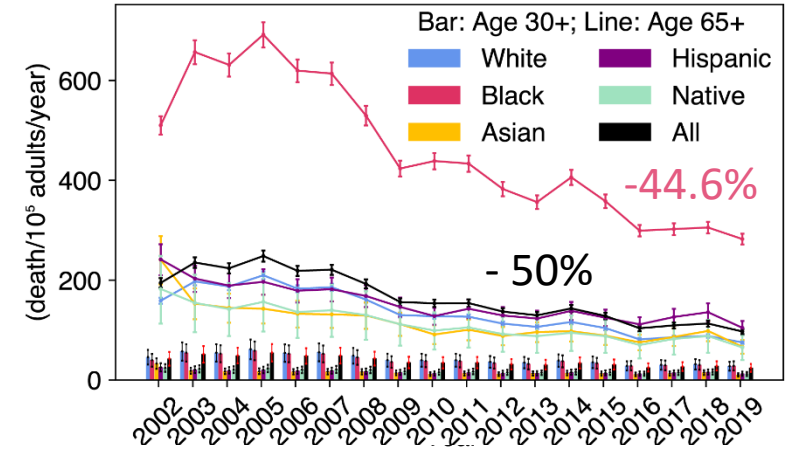
2002-2019 PM_{2.5} Age 65+



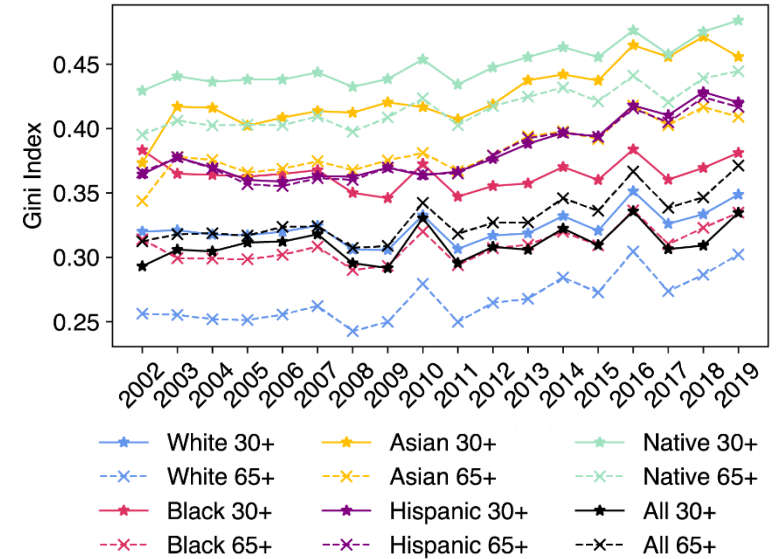
2002 - 2019 PM_{2.5} Age 65+



PM_{2.5} Mortality Risk



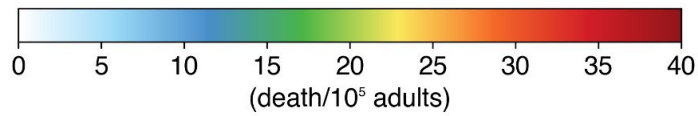
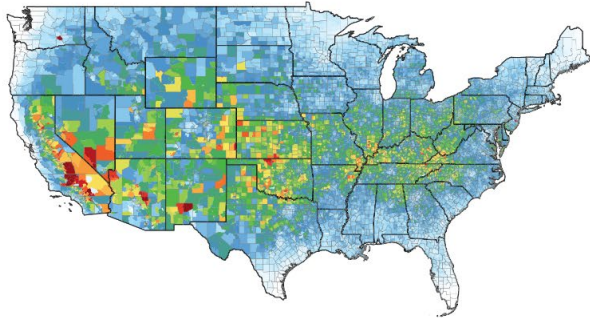
PM_{2.5}



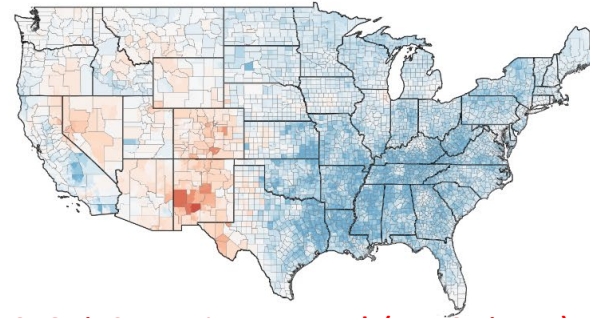


O₃ Mortality Trends of Age 30+

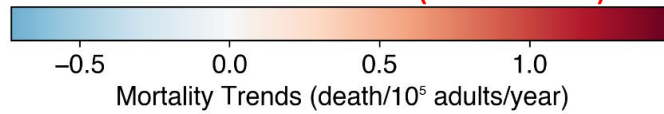
2002-2019 O₃ Age 30+



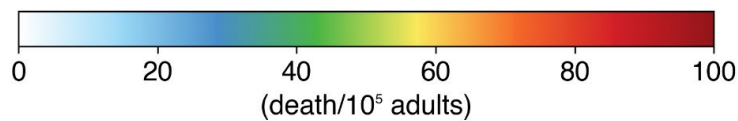
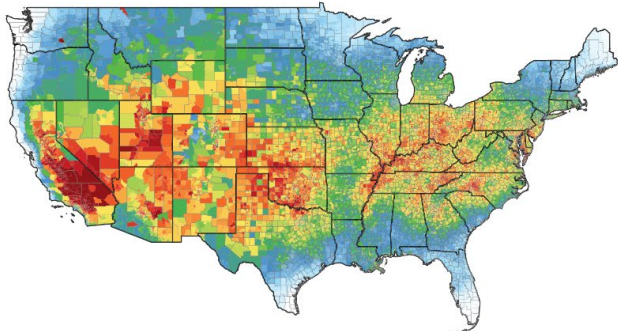
2002 - 2019 O₃ Age 30+



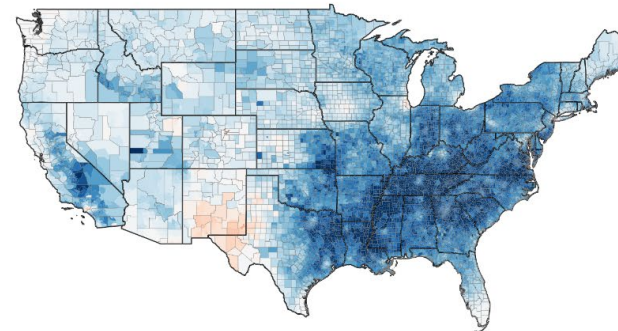
19.6% Com. increased (14.3% HV)



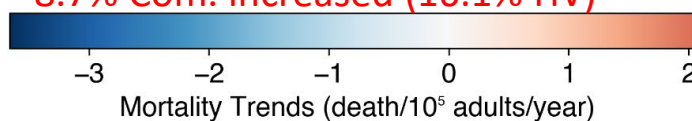
2002-2019 O₃ Age 65+



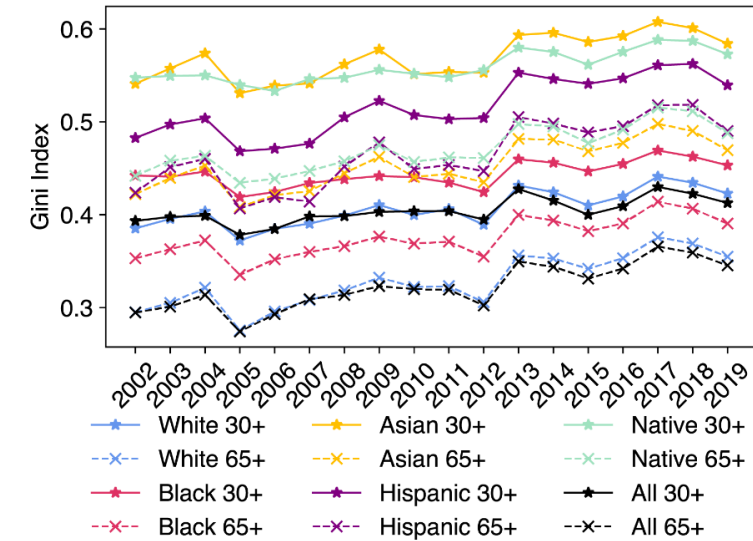
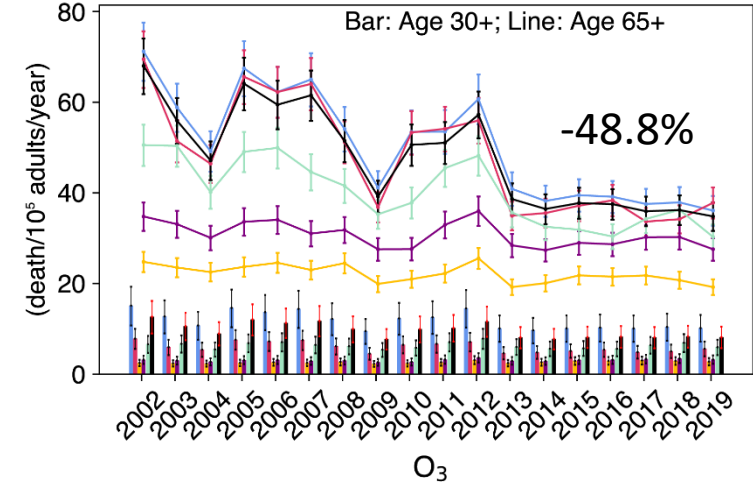
2002 - 2019 O₃ Age 65+



8.7% Com. increased (16.1% HV)



O₃ Mortality Risk



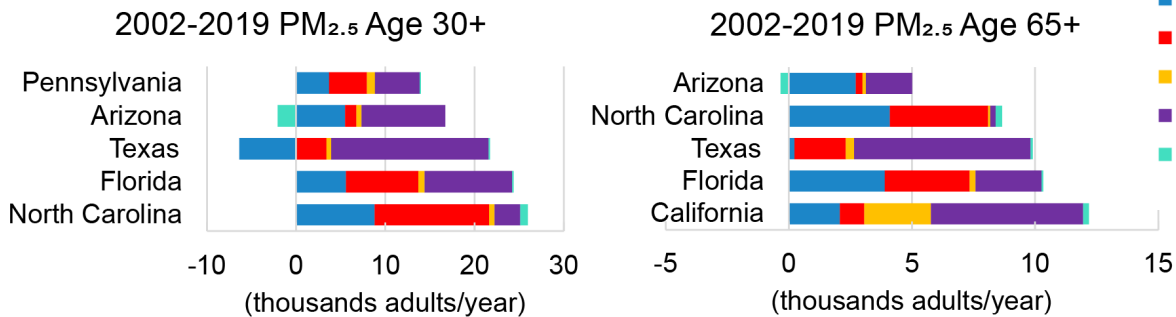
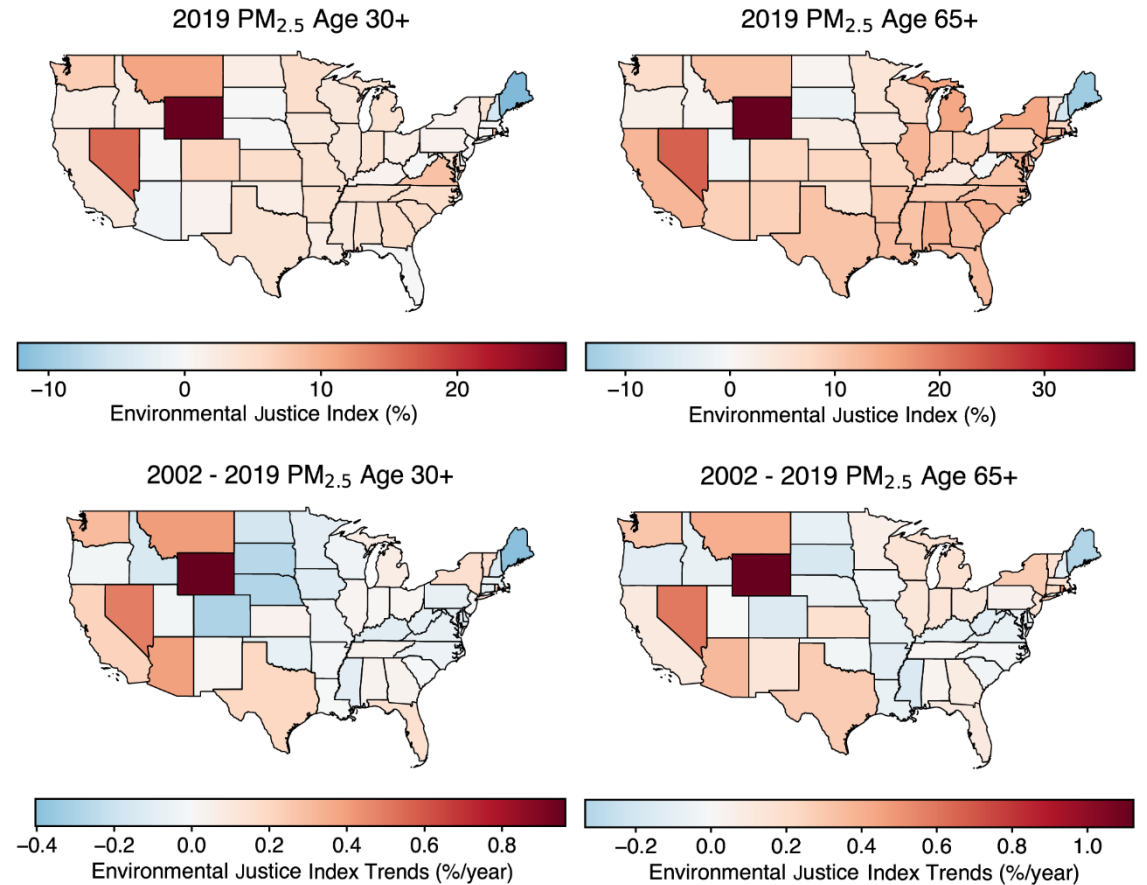
- White 30+
- Asian 30+
- Native 30+
- White 65+
- Asian 65+
- Native 65+
- Black 30+
- Hispanic 30+
- All 30+
- Black 65+
- Hispanic 65+
- All 65+



PM_{2.5} Environmental Justice Trends

- 41 states with positive EJI for age 30+ in 2019
- 44 states with positive EJI for age 65+ in 2019
- 23 states with increased EJI for age 30+
- 28 states with increased EJI for age 65+
- Massachusetts, Wisconsin, Pennsylvania, Minnesota, and Connecticut with improved EJI for 30+ but degraded EJI for 65+.
- Hispanic and Black population contribute most to the increase of above-average-risk populations within HV communities, with elderly Asians in California as well.

Positive EJI for disproportion risks towards vulnerable communities



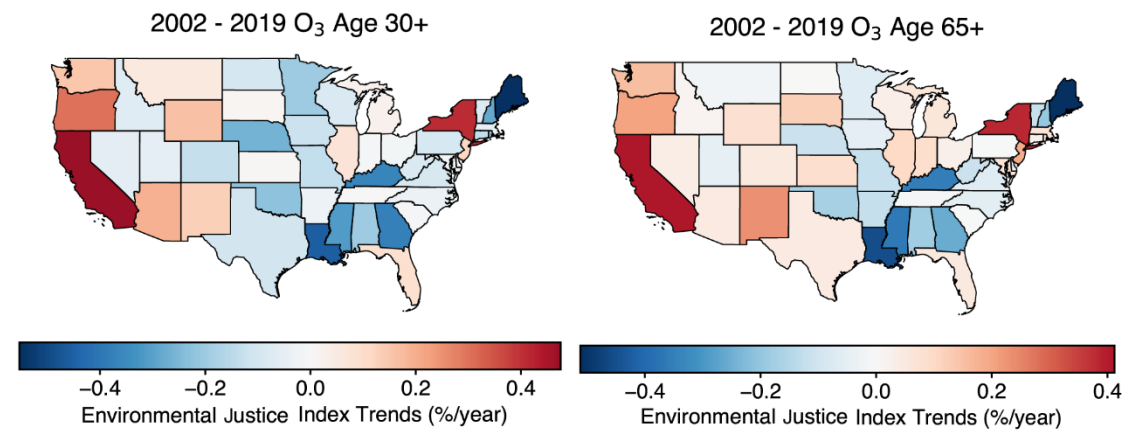
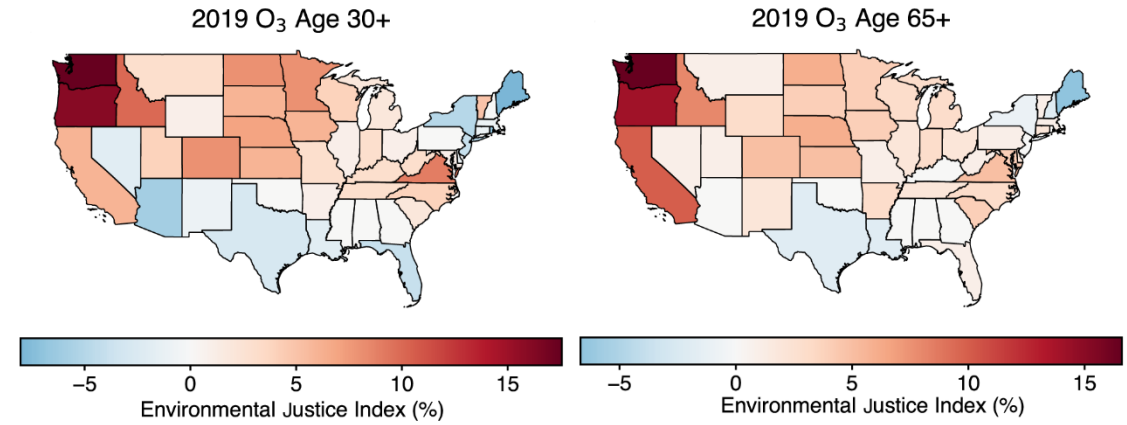
Positive trend for degraded EJ level



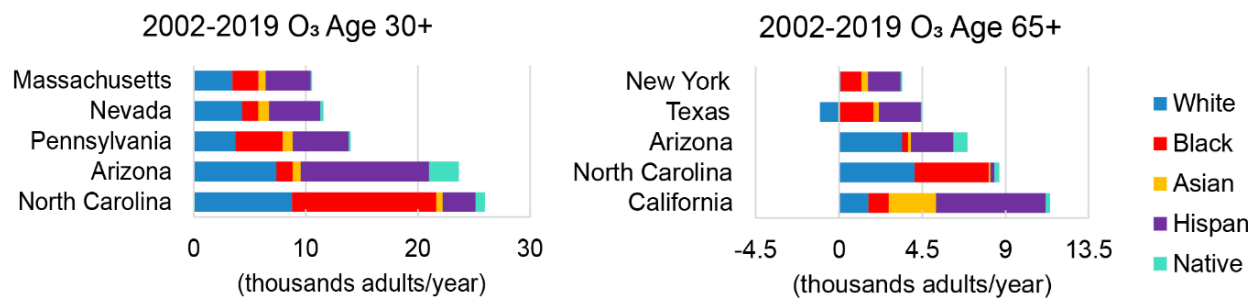
O₃ Environmental Justice Trends

- 34 states with positive EJI for age 30+ in 2019
- 38 states with positive EJI for age 65+ in 2019
- 18 states with increased EJI for age 30+
- 26 states with increased EJI for age 65+
- Montana, Delaware, and Tennessee with improved EJI for 65+ but degraded EJI for 30+.
- Hispanic and Black population contribute most to the increase of above-average-risk populations within HV communities.

Positive EJI for disproportion risks towards vulnerable communities



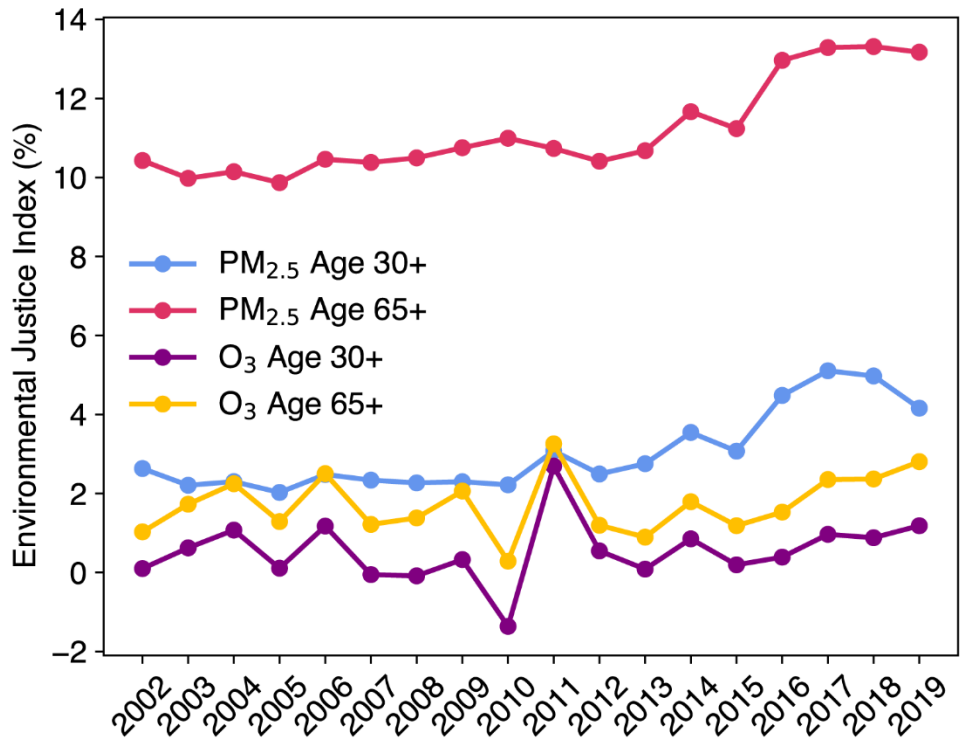
Positive trend for degraded EJ level



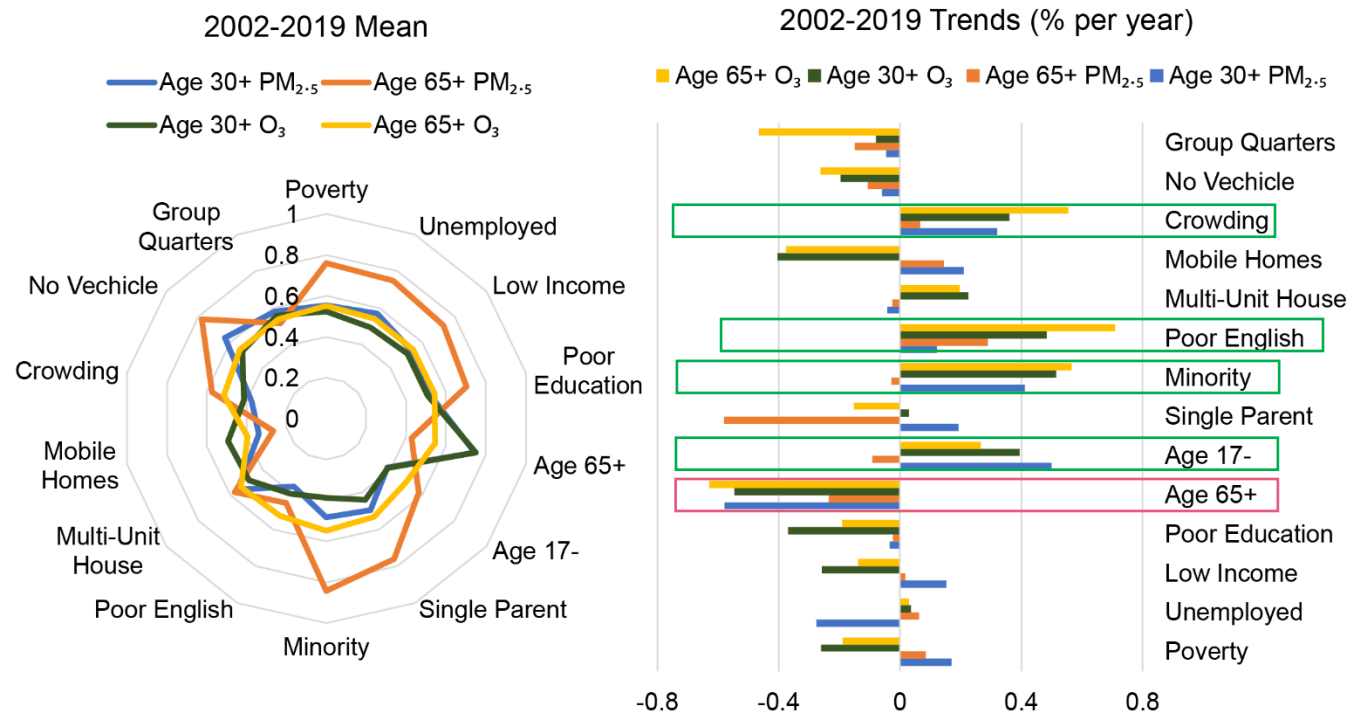


Social-Economic status of top 10% mortality risks Communities

- In the national level, EJI are increasing for PM_{2.5}-related mortality while remaining relatively constant for O₃-related mortality.



- Fourteen socioeconomic factors of communities with the top 10% mortality risks (e.g., high-risk) are analyzed for different pollutants and age groups.
- High-risk communities are increasing in Crowding, Poor English, Minors and Minority levels.





Conclusion

- Significant air quality improvements were achieved between 2002 and 2019, particularly for $PM_{2.5}$.
 - For O_3 , more improvement occurred in eastern regions of the US.
- The disproportionate burden of air pollution-associated health risk is increasing for HV communities, especially for $PM_{2.5}$.
- Elderly populations (age 65+) experience higher health risks and inequality.
- It is important to develop race and ethnicity specific health risk functions, e.g., Black populations have 3X higher mortality risks due to $PM_{2.5}$ among the elderly groups.
- Minority groups experience most of the increase in above-average-risk populations within HV communities.
- Elderly ratio is the most important factor for high-risk communities of age 30+, while minority is the most important factor for high-risk communities of age 65+.
- Our environmental justice index can capture and assess the equitableness of air pollution health risk distributions. It can help policymakers to better evaluate the progressiveness of environmental mitigation policies in improving environmental justice.

Thank you!



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Email: sz@apec.uci.edu

Questions?